

Message Text

SECRET

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ACTION SS-25

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Z 202310Z MAY 76 ZFF-4

FM USMISSION USUN NY

TO SECSTATE WASHDC FLASH 7597

S E C R E T USUN 2195

EXDIS

DEPT PASS TO SECRETARY FLASH

FOR THE SECRETARY FROM SCRANTON

E.O. 11652: GDS

TAGS: PFOR, UNSC, XF

SUBJ: DEBATE ON OCCUPIED TERRITORIES

REF: STATE 124129 TOSEC 130065, USUN 2187

1. I REGRET TROUBLING YOU WITH A STRONG DISSENT
TO DEPARTMENT'S 130065. I BELIEVE DEPARTMENT'S CABLE IS
ONE-SIDED AND THAT THE RECOMMENDED COURSE WOULD BOTH JEOPARDIZE
CHANCES OF RENEWING UNDOF AND DAMAGE US CREDIBILITY
WITH EGYPT AND OTHER MODERATE ARABS.

2. I RECOGNIZE SOME OF THE VERBIAGE OF THE CONSENSUS
IS NOT TO OUR LIKING AND THAT ISRAELIS HAVE SOME JUSTIFICATION
IN BEING UPSET. THE SUBSTANCE OF THE CONSENSUS
TEXT, HOWEVER, IS NOT SOMETHING TO WHICH WE SHOULD OBJECT.

3. I BELIEVE WE SHOULD TRY TO MODIFY THE TONE OF THE
CONSENSUS BUT EVEN IF IT REMAINS IN ITS PRESENT FORM,
I STRONGLY BELIEVE WE SHOULD GO ALONG WITH IT. WE COULD
THEN MAKE A STATEMENT ON THE TONE AND BALANCE OF THE CONSENSUS
INDICATING THAT WE DID NOT WISH TO BLOCK IT BECAUSE
IT WAS CORRECT IN SUBSTANCE BUT THAT WE DO NOT AGREE
WITH ITS TONE OR EMPHASIS. I AM CONVINCED ANY OTHER COURSE

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WILL BE SEEN AS A REPUDIATION OF OUR EARLIER POLICY STATEMENTS

ON THE OCCUPIED TERRITORIES AND A LICENSE FOR MASSIVE ISRAELI SETTLEMENTS. IT WOULD BE REGARDED IN THE COUNCIL AS SO ONE-SIDED THAT WE WOULD RECEIVE NO HELP FROM THE EGYPTIANS AND MODERATES ON THE COUNCIL IN OUR TOP PRIORITY TASK OF GETTING UNDOF RENEWED. INDEED, PRESSURES COULD MOUNT ON SYRIA NOT TO SETTLE FOR A SIMPLE RENEWAL.

4. SO FAR AS DISASSOCIATING OURSELVES FROM THE CONSENSUS IS CONCERNED, THAT SIMPLY WILL NOT WORK. IF WE ATTEMPT THIS, THERE IS NO DOUBT IN MY MIND THAT THE ARABS WILL INSIST ON A RESOLUTION THAT WE WILL HAVE TO VETO. WE WILL LEAVE THE EGYPTIANS FEELING THEY MET US HALF WAY BY ACCEPTING THE CONSENSUS ROUTE, AND THAT WE THEN HUMILIATED THEM BY FORCING A RESOLUTION WHICH WE THEN VETOED.

5. WE HAVE NOW BEEN INFORMED BY JORDANIAN PERMREP SHARAF THAT ARABS HAVE JUST CONCLUDED MEETING ON FRENCH DRAFT. SHARAF TELLS US THAT ARABS HAVE RELUCTANTLY ACCEPTED CONSENSUS SOLUTION AND THAT THEY HAVE MADE SOME CHANGES IN FRENCH DRAFT. WHEN PRESSED TO STATE WHAT THESE CHANGES HAVE BEEN, HE SAID THAT THERE HAD BEEN SOME ALTERATION IN THE ORDER OF THE SENTENCES AND THAT "CERTAIN FORMULATIONS HAD BEEN MADE MORE CONCRETE." HE CONCLUDED BY TELLING US THAT THE REVISED DRAFT WAS OF COURSE OPEN TO FURTHER NEGOTIATION. WE WILL OF COURSE RESIST THIS ARAB EFFORT TO UNBALANCE THE TEXT AND OUR OWN EFFORTS TO IMPROVE IT SHOULD PREVENT ANY SUCH SLIPPAGE.

6. INFORMAL CONSULTATIONS ARE TENTATIVELY SCHEDULED FOR 11:30 A.M. MAY 21.
SCRANTON

NOTE BY OC/T: NOT PASSED ABOVE ADDEE.

SECRET

NNN

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Margaret P. Grafeld
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